United
States
Army
Medical
Research and
Materiel
Command



# DEPARTMENT OF DEFENSE BROAD AGENCY ANNOUNCEMENT GENERAL INFORMATION & PROPOSAL PREPARATION

BAA 06-1

August 2006

FORT DETRICK, MARYLAND

# U.S. Army Medical Research and Materiel Command BAA 06-1

#### **PREFACE**

The U.S. Army Medical Research and Materiel Command's (USAMRMC) mission is to provide solutions to medical problems of importance to the American warfighter at home and abroad. The scope of this effort and the priorities attached to specific projects are influenced by changes in military and civilian medical science and technology, operational requirements, military threat assessments, and national defense strategies. The extramural research and development program plays a vital role in the fulfillment of the objectives established by the Command. General information on USAMRMC can be obtained from the USAMRMC website (https://mrmc.detrick.army.mil/).

This Broad Agency Announcement (BAA) is intended to solicit research ideas, and is issued under the provisions of the Competition in Contracting Act of 1984 (Public Law 98-369), as implemented in the Federal Acquisition Regulations. This Announcement provides a general description of the Command's research programs, including specific areas of interest; general information; the evaluation and selection criteria; and proposal preparation instructions. All Attachments that are required with the submission of a full proposal are described in the Mandatory Proposal Forms section of the BAA 06-01 General Information and Proposal Preparation document. Research proposals are sought from educational institutions, nonprofit organizations and private industry. This is a continuously open announcement; preproposals may be submitted and will be evaluated at any time throughout the year, unless otherwise noted or stated in a separate announcement.

The U.S. Army Medical Research Acquisition Activity (USAMRAA) is continuing the process of preparing this BAA for electronic commerce. The BAA will be revised as other electronic processes are developed. Amendments of this brochure will be advertised on the USAMRAA website (<a href="www.usamraa.army.mil">www.usamraa.army.mil</a>), at Grants.gov (<a href="www.usamraa.army.mil">www.grants.gov</a>), and in Fedbizopps (<a href="www.fedbizopps.gov">www.fedbizopps.gov</a>). Many of the programs and areas of interest may not have funding readily available, but the status of funds will be part of the advice elicited from a proposal. From time to time separate announcements or calls for proposals may supplement this BAA. These supplements will be featured on our homepage.

Questions concerning the preparation of preproposals or proposals can be emailed to (QA.BAA@amedd.army.mil) or faxed to 301-619-3002, ATTN: BAA 06-1 at USAMRAA or by calling Cheryl Miles at 301-619-7148.

Mail: U.S. Army Medical Research Acquisition Activity

ATTN: BAA 06-1 820 Chandler Street

Fort Detrick, MD 21702-5014

Issues in submitting applications through the Grants.gov portal should be directed to the Grants.gov help desk at 1-800-518-4726 or email <a href="mailto:support@grants.gov">support@grants.gov</a>. The Contact Center hours of operation are Monday-Friday, 7 AM to 9 PM Eastern Standard Time.

# U.S. ARMY MEDICAL RESEARCH AND MATERIEL COMMAND

# BAA 06-1

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A request for research funding includes the completion and submission of a full proposal with appropriate Attachments.

Representations for Assistance Agreements & Certifications and Assurances for Assistance Agreements are available as Attachments 5 and 6 to BAA 06-1 at <a href="https://www.grants.gov">www.grants.gov</a>.

Representations & Certifications for Contracts <a href="http://orca.bpn.gov">http://orca.bpn.gov</a>

# I. GRANTS.GOV

#### **A. PUBLIC LAW 106-107**

The Federal Financial Assistance Management Improvement Act of 1999, also known as Public Law 106-107 (P.L. 106-107), was enacted on November 1999. The purposes of the Act are to (1) improve the effectiveness and performance of Federal financial assistance programs, (2) simplify Federal financial assistance application and reporting requirements, (3) improve the delivery of services to the public, and (4) facilitate greater coordination among those responsible for delivering services.

#### **B. GRANTS.GOV**

Grants.gov is an E-Government initiative to provide a simple, unified electronic storefront for interactions between grant applicants and the Federal agencies that manage grant funds. The grant community, including state, local and tribal governments, academia and research institutions, commercial firms and not-for-profits, can access the annual grant funds available across the Federal government through one website, Grants.gov. In addition to simplifying the grant application process, Grants.gov also creates avenues for consolidation and best practices within each grant-making agency.

In compliance with P.L. 106-107, USAMRMC requires proposals submitted in response to the BAA to be submitted through Grants.gov APPLY. This requires that Organizations register in Grants.gov to submit proposals through the Grants.gov portal. Individual Principal Investigators (PI)/Project Directors (PD) DO NOT register; however, the Authorized Organizational Representative (AOR) is required to register. The registration process can take several weeks so please register as soon as possible.

Organizations that submit a preproposal or "white paper" and are subsequently invited to submit a full proposal under the BAA, will be directed to submit through Grants.gov APPLY. Early planning with your organization will facilitate this process. Issues in submitting applications through the Grants.gov portal should be directed to the Grants.gov help desk at 1-800-518-4726 or email support@grants.gov.

The following actions are required as part of the registration process. If you do business with the federal government on a continuing basis, it is likely you have already completed some of the actions, e.g., obtaining a DUNS number or registration in CCR. Detailed information, automated tools, and checklists are available at <a href="http://www.grants.gov/applicants/get\_registered.jsp">http://www.grants.gov/applicants/get\_registered.jsp</a>

#### **DUNS Number**

An organization will need a Data Universal Number System (DUNS) Number. A DUNS number is a unique nine-character identification number provided by the commercial company Dun & Bradstreet (D&B). If an organization does not have a DUNS number, an authorized official of the organization can request one by calling 1-866-705-5711or online via web registration. Organizations located outside of the United States, can request and register for a DUNS number online via web registration.

#### **Central Contractor Registry (CCR)**

An organization must be registered with Central Contractor Registry (CCR) before submitting a grant application through Grants.gov or receiving an award from the Federal Government. CCR validates applicant information and electronically shares the secure and encrypted data with

Federal agencies' finance offices to facilitate paperless payments through Electronic Funds Transfer (EFT).

You can register by calling the CCR Assistance Center at 1-888-227-2423 or register online at <a href="http://www.ccr.gov">http://www.ccr.gov</a>. If you have the necessary information, online registration will take about 30 minutes to complete, depending upon the size and complexity of your organization.

# **Authorized Organizational Representative**

Before submitting a proposal, an organization representative needs to register to submit on behalf of the organization at grants.gov - <a href="https://apply.grants.gov/OrcRegister">https://apply.grants.gov/OrcRegister</a>. An organization's E-Business POC, identified during CCR Registration, must authorize someone to become an Authorized Organization Representative (AOR). This safeguards the organization from individuals who may attempt to submit proposals without permission. <a href="Note: In some organizations">Note: In some organizations</a>, a person may serve as both an E-Business POC and an AOR.

An AOR must first register with the Grants.gov credential provider at <a href="https://apply.grants.gov/OrcRegister">https://apply.grants.gov/OrcRegister</a> and then with Grants.gov. Once an AOR has completed the Grants.gov process, Grants.gov will notify the E-Business POC for assignment of user privileges. When an E-Business POC approves an AOR, Grants.gov will send the AOR a confirmation e-mail.

# II.GENERAL INFORMATION

#### A. USAMRMC AWARDS

The USAMRMC executes its extramural research program through the award of contracts, assistance agreements (grants and cooperative agreements) and other transaction awards. The type of instrument used to reflect the business relationship between the recipient and the Government will be a matter of negotiation prior to award. USAMRMC supporting contracting office, USAMRAA, will process proposals selected for funding.

To protect the public interest, the Federal Government ensures the integrity of Federal programs by only conducting business with responsible recipients. The USAMRMC uses the Excluded Parties List System (EPLS) to exclude recipients ineligible to receive Federal awards. The EPLS is online at <a href="http://epls.arnet.gov">http://epls.arnet.gov</a>. (Reference DODGAR 25.110).

A recipient organization should meet certain minimum standards pertaining to institutional support, financial resources, prior record of performance, integrity, organization, experience, operational controls, facilities and conformance with safety and environmental statutes and regulations (OMB Circulars at www.whitehouse.gov/omb).

Investigators are cautioned that awards are made to organizations, not individuals. A principal investigator (PI) must submit a proposal through, and be employed by an organization in order to receive support. (Federally Funded Research and Development Centers are not eligible for awards in accordance with FAR 35.017). Should the PI of a funded project leave the recipient institution, both the PI and institution must contact USAMRAA as soon as possible to discuss options for continued support of the research project. Every effort should be made to notify USAMRAA prior to the PI leaving the institution.

By submitting a proposal and accepting an award, the recipient organization is certifying that the investigators' credentials have been examined and verifying that the investigators are qualified to conduct the proposed study and to use humans or animals as research subjects, if proposed.

Organizations located outside of the U.S. may submit in response to the BAA, however, it is the organizations' responsibility to ensure that the research staff is able to complete the work without intercession by the DoD for a J-1 Visa Waiver on behalf of a foreign national in the United States. In addition, the Government will not provide funds to support scientists from terrorist countries.

Funding may be provided incrementally during the life of the award. Under cost-reimbursement type awards, payments are made in response to monthly vouchers or invoices submitted by the awardee. Under grants and cooperative agreements, advance payments are normally made periodically, in accordance with the negotiated payment schedule included in the award document.

Evaluation and selection of proposals is based upon scientific merit, programmatic relevance and Congressional intent for awarded funds. Military relevance, collaborative efforts with DOD and/or VA scientists and clinicians or other priorities may be evaluation criteria or requirements. Criteria and requirements for submission and evaluation of proposals may differ from those of other USAMRMC solicitation instruments, as well as other requirements stated in this BAA. Such differences will be noted in the specific BAA Supplement or solicitation instrument. For example, these special programs usually specify a submission closing date, and a specific submission process. Other areas where differences may apply are:

- 1. Submission of Pre-Proposals of one page or longer may be required,
- 2. Submission of Letters of Intent may be required,
- 3. Full Proposal submission requirements may be sent to applicant with invitation to submit full proposal,
  - 4. Progress reporting requirements may differ and will be detailed in award document,
  - 5. Points of contact for Principal Investigator (PI) inquiries may be identified,
  - 6. Travel Cost guidelines may differ, and
  - 7. PI notification of proposal receipt may differ.

You will find detailed information on proposal evaluation and selection in the following section titled Evaluation and Selection.

#### **B. CONFLICT OF INTEREST**

There are certain post-employment restrictions on former federal officers and employees as defined in Section 207 of Title 14 United States Code and Federal Acquisition Regulation (FAR), Part 3.104-4(c). If a submitter believes a post-employment restriction or conflict of interest exists, the situation should be discussed with the USAMRMC legal staff (telephone 301-619-2065) prior to expending time and effort in preparation of a proposal.

# C. DISCLOSURE OF INFORMATION OUTSIDE THE GOVERNMENT

Proposals will only be disclosed outside of the Government for the sole purpose of technical evaluation. The USAMRMC obtains a written agreement from the evaluators that information in the proposal will only be used for evaluation purposes and will not be further disclosed. Proposals for funded projects will be subject to public release under the Freedom of Information Act to the extent that they are incorporated into an award document; proposals that are not selected for funding will not be subject to public release.

#### D. GOVERNMENT OBLIGATION

Only a warranted Contracting/Grants Officer may obligate the Government to the expenditure of funds for awards under this BAA. The Government does not fund preparation of proposals or support research that is inferred from discussions with technical project officers.

#### E. INFORMATION SERVICE

Submitters may use the technical reference facilities of the National Technical Information Service, 5285 Port Royal Road, Springfield, VA 22161 telephone: 703-605-6000 (<a href="www.ntis.gov">www.ntis.gov</a>) to acquire information of existing research to avoid duplication of scientific and engineering effort.

#### F. CONFERENCE OR SYMPOSIUM SUPPORT

The USAMRMC may provide financial support (if funds are available) for conferences or symposia that benefit the Command's research program. The BAA Conference or Symposium Support information and application forms can be found at <a href="https://www.usamraa.army.mil">www.usamraa.army.mil</a>. An email or postcard will acknowledge receipt of Conference or Symposium Support Request. The submitter should receive a decision letter within 60-90 days of submission.

#### G. PREPROPOSALS

Organizations are strongly encouraged to explore USAMRMC interest by submitting a preliminary research proposal (preproposal). Preproposals may be submitted at any time describing a specific idea or project that pertains to any of the research areas of interest outlined in the BAA. The BAA Instructions for submitting a preproposal can be found at <a href="http://www.usamraa.army.mil">www.usamraa.army.mil</a> under the BAA link. The Preproposal electronic form is located at <a href="http://www.usamraa.army.mil/pages/BAA\_Forms/User/login.cfm">http://www.usamraa.army.mil/pages/BAA\_Forms/User/login.cfm</a>. Brochures or other descriptions of general organizational or individual capabilities will not be accepted as a preproposal. All preproposals will be assigned an identification number and an e-mail or postcard will acknowledge receipt of a preproposal will be assigned a proposal log number and an e-mail or postcard will acknowledge receipt of a preproposal. Usually, the PI should receive a decision letter or e-mail regarding the preproposal within 60 - 90 days of submission.

#### H. FULL PROPOSALS

Full Proposals should be submitted within 90 days after being requested. Receipt of full proposals will be acknowledged by e-mail or postcard. The proposal log number for the full proposal will be the same number used for the preproposal (if one was submitted).

The forms identified in www.grants.gov for the USAMRMC BAA must be completed and included as part of the submission for a full proposal. Full proposals may be submitted without protocols for human and animal use. However, protocols with required institutional approvals must be submitted not later than 60 days after award to demonstrate continued progress and ensure continuation of payment. The contracting office may make exceptions in situations where human and/or animal use are not expected to begin until after the first year of the research project. In such cases, a time frame for submission of the appropriate protocols should be established during discussions/negotiations, prior to award.

There are no specified funding limitations identified for the proposals submitted under the USAMRMC BAA. The budget should be commensurate with the nature and complexity of the proposed research. Generally, research proposals are awarded for three years, and in no case should the period of performance exceed five years. An award decision should be forwarded by the Government within 180 days after submission.

# III. EVALUATION AND SELECTION

#### A. EVALUATION FACTORS

The USAMRMC scientists or outside experts will evaluate preproposals for scientific merit and programmatic/military relevance. PIs whose Preproposals meet preliminary qualifications may be invited to submit full proposals. Full proposals will be evaluated using a two-tier review process.

USAMRMC scientists and/or outside experts will conduct the first tier, peer review. Peer reviewers evaluate proposals and assign scores based on the following factors (in descending order of importance):

- 1. Military and Program Relevance: Military-relevant research must be responsive to the health care needs of the Armed Forces, family members of the Armed Forces and the U.S. Veteran population. Proposals must address a military-relevant health problem responsive to one of the areas of interest outlined in the BAA.
- **2. Research Objectives:** The stated objectives must be clear, valid and logical. Research projects that demonstrate an innovative approach are desired.
- **3. Scientific Excellence:** The proposed plans, methods, techniques and procedures must be feasible, clear, valid, adequately referenced, and state-of-the-art. Literature searches are recommended for documenting the strengths of the proposed project.
- **4. Impact/Outcomes:** Explain how the results of this research are expected to impact the intended beneficiaries. Expound upon the dual purpose for the research, as appropriate.
- **5. PI and Key Personnel Qualifications:** Document the qualifications, capabilities and experience of the proposed PI and other key personnel in sufficient details to demonstrate that the proposed staff has the knowledge and skills to achieve the proposed objectives.
- **6. Facilities:** Describe the proposed facilities and equipment, or unique combinations of these, in detail to demonstrate that the organization has the necessary facilities required for the accomplishing the proposed objectives.
- **7. Budget**: The budget must reflect the actual needs of the proposed work and be fully justified so that the Government can evaluate and determine the cost to be fair and reasonable and commensurate with the complexity and nature of the research proposed.

The second tier of the review, the programmatic review, may be conducted by USAMRMC scientists, other Federal Agency Representatives, outside scientists with diverse expertise, clinicians, consumers, or combinations thereof. The programmatic review is primarily concerned with three criteria: peer review recommendations, programmatic priorities and portfolio balance. Other programmatic priorities that may be considered include:

- 1. Congressional guidance
- 2. Military mission, relevance, health, medicine, beneficiaries
- 3. DoD Priorities
- 4. VA Priorities
- 5. Collaborations with federal researchers

#### **B. SELECTION**

After the two-tiered evaluation, proposals recommended for funding may be prioritized. A prioritized listing of alternates may also be prepared when warranted. Subsequent awards depend upon the availability of funds and fulfillment of requirements and priorities determined to exist at the time of award. In some cases, funding priorities may change as certain scientific tasks are addressed and new mission assignments arise. Award is also dependent upon demonstration by the applicant that they have adequately addressed the following requirements:

- 1. Research involving Human Subjects/Anatomical Substances (if proposed),
- 2. Research involving Animals (if proposed),
- 3. Facility Safety Plan (FSP),
- 4. Certificate of Environmental Compliance, and
- 5. Representations for Assistance Agreements & Certifications and Assurances for Assistance Agreements or Representations & Certification for a Contract, as appropriate.

# IV. AWARD ADMINISTRATION

#### A. INFORMATION RELEASE

Award recipients are required to agree to the release of information pertaining to the research and development supported by the USAMRMC. Statement 1 shall be included in all such releases; Statements 2-6 shall be included if relevant to the research being conducted:

- 1. "This work was supported by the US Army Medical Research and Materiel Command under Award No. \_\_\_\_\_. Opinions, interpretations, conclusions and recommendations are those of the author and are not necessarily endorsed by the U.S. Army."
- 2. In conducting research using humans and/or human anatomical substances, the investigator is required to include approvals, forms and information specified on the Human Research Protection Office (HRPO) website: https://mrmc.detrick.army.mil/rodorppolicies.asp#USRegs
- 3. "In conducting research using animals, the investigator(s) adheres to the laws of the United States and regulations of the Department of Agriculture." Include required assurances, approvals, forms and information specified on the Animal Care and Use Review Office (ACURO) website <a href="https://mrmc.detrick.army.mil/rodorpaurd.asp">https://mrmc.detrick.army.mil/rodorpaurd.asp</a>.
- 4. "In the conduct of research utilizing recombinant DNA, the investigator adhered to NIH Guidelines for research involving recombinant DNA molecules." (www.nih.gov)
- 5. "In the conduct of research involving hazardous organisms, the investigator adhered to the CDC-NIH Guide for Biosafety in Microbiological and Biomedical Laboratories." (http://www.cdc.gov/od/ohs/biosfty/biosfty.htm)
- 6. "Information" includes but is not limited to news releases, articles, manuscripts, brochures, advertisements, still and motion pictures, speeches, trade association meetings, and symposia.

# B. FREEDOM OF INFORMATION ACT REQUESTS

The Freedom of Information Act (FOIA) (5 USC 552) provides a statutory basis for public access to official Government records. "Records" are defined to include documentation received by the government in connection with the transaction of public business. Records must be made

available to any person requesting them unless the records fall under one of nine exceptions to the Act. (www.usdoj.gov/04foia)

When a FOIA request asks for information contained in a successful proposal that has been incorporated into an award document, the submitter will be contacted and given an opportunity to object to the release of all or part of the information that was incorporated. A valid legal basis must accompany each objection to release. Each objection will be evaluated by USAMRMC in making its final determination concerning which information is or is not releasable. If information requested is releasable, the submitter will be given notice of USAMRMC's intent to release and will be provided a reasonable opportunity to assert available action.

#### C. SITE VISITS

During the term of the award, the PI is encouraged to visit USAMRMC laboratories and institutes to discuss related work with USAMRMC scientists. All such visits must have prior funding and should be coordinated through the USAMRAA Contracting/Grants Officer. Funding for visits may be made available through the award instrument. The USAMRMC laboratory personnel, as well as other DoD personnel, are also encouraged to visit the PI during their award efforts. The visits must all be coordinated with the Contracting/Grants Officer and are intended for technical discussion and monitoring of progress of the funded project.

#### D. REPORTS

Reports are necessary for continuation of the research efforts and funding. Each award instrument will state the necessary reports that are due to the government. Reporting requirements may include the following:

- 1. Monthly or quarterly reports that outline the accomplishments and progress for that period.
- 2. Quarterly Standard Form Report, SF272, Federal Cash Transaction Report, used for grants and cooperative agreements that track the expenditure of funds on the project.
- 3. Annual reports that consist of detailed summaries of scientific issues, accomplishments and animal research usage during the project.
  - 4. Final report that details the findings and issues of the completed project.
  - 5. Copies of all scientific publications as a result of funding.
  - 6. Abstracts that are suitable for publication in relation to planned meetings.
  - 7. Oral Presentations that detail the status of a project to a panel of subject matter experts.
- 8. Programmatic Meetings that include discussions regarding findings, accomplishments and direction for the program.

# V. FULL PROPOSAL PREPARATION

#### A. FORMATTING GUIDELINES

Full Proposals should be submitted within 90 days after being requested and an award decision should be rendered by the Government within 180 days after submission. Forms and information supporting the submission of a full proposal are located at <a href="https://www.grants.gov">www.grants.gov</a>.

The proposal must be clear and legible. Attachments must conform to the following guidelines:

1. **Type Font:** 12 point, 10 pitch (Times New Roman is strongly recommended).

- **2. Type Density:** No more than 15 characters per inch (including spaces). (For proportional spacing, the average for any representative section of text should not exceed either 15 characters per inch or 114 characters per line.)
- **3. Spacing:** Single-spaced between lines of text, no more than five lines of type within a vertical inch
  - **4. Margins:** Minimum of 0.5 on all sides.
- **5.** Color, Resolution and Multimedia Objects: Proposals may include color, high resolution, or multimedia objects (e.g., MPEG, WAV, or AVI files) embedded in the PDF files; however, these objects must not exceed 15 seconds in length and a size of 10 megabytes (MB). Since some reviewers work from black and white printed copies, applicants may wish to include text in the proposal directing the reviewer to the electronic file for parts of the proposal that may be difficult to interpret when printed in black and white. Photographs and illustrations, etc. must be submitted in JPEC format only (no bitmaps or TIFF).
- **6. Acronyms:** Spell out all acronyms the first time they are used. One page following the proposal body is allocated to spell out acronyms, abbreviations and symbols.

7. Language: English

**8. Print Area:** 7.5 x 10.0 inches (approximately 19.05 cm x 25.4 cm)

# **B. MANDATORY PROPOSAL FORMS.**

Each submission must include the completed package of forms identified in <a href="www.grants.gov">www.grants.gov</a> for the USAMRMC BAA. The Package includes: SF 424 (R&R) Application for Federal Assistance; Research & Related Budget; Research & Related Project/Performance Site Location(s); Research & Related Senior/Key Person Profile and Research & Related Other Project Information. The R&R Subaward Budget Attachment(s) Form is optional (to be used as needed). NOTE: All Attachments that require signatures must be filled out electronically, printed, signed, scanned and then uploaded as an Attachment to the proposal as a .PDF file.

- 1. The SF 424 (R&R), Application for Federal Assistance is required for each application. The form is self-explanatory, with the following exceptions: The Applicant Identifier box should be filled in with the unique Proposal Log No., if one has been assigned. Block 4 Federal box should be used to identify the Funding Opportunity or an award number.
- 2. Research & Related Budget An estimate of the total research project cost, with a breakdown by category and year, must accompany each full proposal. All costs must be entered in U.S. dollars. Recipients performing outside of the U.S. should include the cost in local currency, the rate used for converting to U.S dollars and justification/basis for the conversion rate used. Multiple year proposals are encouraged to cover the total estimated duration of the project. Incremental funds may be provided by USAMRMC for effort performed during each Federal fiscal year. Costs proposed must conform to the following regulations and principles:

**Commercial Firms**: Federal Acquisition Regulations (FAR) Part 31 and Defense FAR Supplement Part 31, (<a href="http://farsite.hill.af.mil">http://farsite.hill.af.mil</a>) Contract Cost Principles and Procedures.

**Educational Institutions**: OMB Circular A-21, Cost Principles for Educational Institutions.

**Nonprofit Organizations**: OMB Circular A-122, Cost Principles for Nonprofit Organizations. OMB Circular A-133, Audits of Institutions of Higher Education and Other Nonprofit Organizations.

**State, Local and Tribal Governments:** OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments.

The cost of preparing proposals in response to this BAA is not considered an allowable direct charge to any resultant contract, grant or cooperative agreement. It is, however, an allowable expense to the bid and proposal indirect cost specified in FAR 31.205-18, and OMB Circulars A-21 and A-122.

**Section A & B – Senior/Key Person:** The basis for labor costs should be predicated upon actual labor rates or salaries. Budget estimates may be adjusted upward to forecast salary or wage cost-of-living increases that will occur during the period-of-performance. The proposal should separately identify and explain the ratio applied to base salary/wage for cost-of-living adjustments and merit increases.

The qualifications of the PI and the amount of time that they and other professional personnel will devote to the research are important factors in selecting research proposals for funding. For each key staff member identified on the budget form, list the percentage of each appointment to be spent on this project.

**Section C – Equipment Description:** It is the DoD policy that all commercial and non-profit recipients provide the equipment needed to support proposed research. In those rare cases where specific additional equipment is approved for commercial and non-profit organizations, such approved cost elements shall be separately negotiated.

An itemized list of permanent equipment is required, showing the cost for each item. Permanent equipment is any article of nonexpendable tangible property having a useful life of more than two years and an acquisition cost of \$5,000 or more per unit. The justification for the cost of each item of equipment included in the budget must be disclosed to include:

- (1) Vendor Quote: Show name of vendor and number of quotes received and justification if intended award is to other than the lowest bidder.
- (2) Historical Cost: Identify vendor, date of purchase and whether or not cost represented the lowest bid. Include release(s) for not soliciting current quotes.
  - (3) Estimate: Include rationale for estimate and reasons for not soliciting current quotes.
- (4) Special test equipment to be fabricated by the contractor for specific research purposes and its cost.
- (5) Standard equipment to be acquired and modified to meet specific requirements, including acquisition and modification costs, listing separately.
- (6) Existing equipment to be modified to meet specific research requirements, including modification costs. Do not include as special test equipment those items of equipment that, if purchased by the contractor with contractor funds, would be capitalized for Federal income tax purposes.
- (7) Title of equipment or other tangible property purchased with government funds may be vested in institutions of higher education or with nonprofit organizations, whose primary purpose is the conduct of scientific research. Normally the title will vest in the recipient if vesting will facilitate scientific research performed by the institution or organization for the Government.

- (8) Commercial organizations are expected to possess the necessary plant and equipment to conduct the proposed research. Equipment purchases for commercial organizations will be supported only in exceptional circumstances.
- **Section D Travel:** The justification supporting travel costs should list the number of trips, number of people per trip, the destinations and the purpose for all proposed travel annually. Estimate round trip fare and per diem costs for each trip. Travel to scientific meetings requires identification of the specific meeting and purpose. The number of trips funded for scientific meeting is limited.
  - **Section E Participant/Trainee Support Costs:** This section is self-explanatory.

#### Section F. Other Direct Costs

**Section F.1.** – **Materials and Supplies (Consumables):** The justification supporting materials and supplies (consumable) costs should include a general description of expendable equipment and supplies. If animals are to be purchased, state the species, strain (if applicable) and the number to be used. If human cell lines are to be purchased, state the source and the description.

# **Section F.2. – Publication Costs:** This section is self-explanatory.

**Section F.3. – Consultant Services:** Regardless of whether funds are requested, the justification should include the names and organizational affiliations of all consultants. State the daily consultant fee, travel expenses, nature of the consulting effort, and why consultants are required for the proposed research project.

# **Section F.4. – ADP/Computer Services:** This section is self-explanatory.

- **Section F.5. Subaward/Consortium/Contractual Costs:** The cost justification must include a description of services or materials that are to be awarded by subcontract or sub grant. The following information must be provided on sub awards totaling \$10,000 or more:
  - a. Identification of the type of award to be used (e.g., cost reimbursement, fixed price);
- b. Identification of the proposed subcontractor or sub grantee, if known, and an explanation of why and how the subcontractor or sub grantee was selected or will be selected;
- c. Whether the award will be competitive and, if noncompetitive, rationale to justify the absence of competition; and
  - d. The proposed acquisition price.
- e. The offeror's cost or price analysis for the sub grant or subcontract proposed price (applicable only if the award exceeds \$500,000).

If the resultant award is a contract that exceeds \$500,000 and the offer or is a large business or an educational institution (other than HBCU/MI), the contractor is required to submit a subcontracting plan for small business and small disadvantaged business concerns, in accordance with FAR 19.7. A mutually agreeable plan will be incorporated as part of the resultant contract.

**Section F.6. – Equipment or Facility Rental/User Fees:** This section is self-explanatory.

**Section F.7. – Alterations and Renovations:** This section is self-explanatory.

Section F (8-10) – Research-Related Subject Costs: Include Itemize costs of subject participation in the research study. These costs are strictly limited to expenses specifically associated with the proposed study. The USAMRMC will not provide funds for ongoing medical care costs that are not related to a subject's participation in the research study.

Section F(8-10) – Other Direct Cost: Include other anticipated direct costs that are not specified elsewhere in the budget. Unusual or expensive items should be fully explained and justified.

**Section G. – Direct Costs:** This section is self-explanatory.

**Section H – Indirect Costs (overhead, general and administrative, and other):** The most recent rates, dates of negotiation, base(s) and periods to which the rates apply should be disclosed along with a statement identifying whether the proposed rates are provisional or fixed. If negotiated forecast rates do not exist, provide sufficient detail regarding a determination that the costs included in the forecast rate are allocable according to applicable FAR/DFARS or OMB Circular provisions (see above). Commercial firms can also visit <a href="www.dcaa.mil">www.dcaa.mil</a> for additional information on indirect rates. Disclosure should be sufficient to permit a full understanding of the content of the rate(s) and how it was established.

As a minimum, justification for indirect costs should identify:

- a. All individual cost elements included in the forecast rate(s);
- b. The basis used to prorate indirect expenses to cost pools, if any;
- c. How the rate(s) was calculated; and
- d. The distribution basis of the developed rate(s).

# **Section I. – Total Direct and Indirect Costs:** This section is self-explanatory.

**Section J – Fee:** A profit or fixed fee is not allowable on grants or cooperative agreements. If a profit/fee is negotiated, a contract will be awarded. Any fixed fee applied to the research project must be listed and any claimed Facilities Capital Cost of Money supported by **DD Form 1861** (<a href="www.dtic.mil/whs/directives/infomgt/forms/forminfo/forminfopage2192.html">www.dtic.mil/whs/directives/infomgt/forms/forminfo/forminfopage2192.html</a>) submitted with the full proposal.

**Section K.** – **Budget Justification:** The Budget Justification must be included as an attachment at Research & Related Budget – Section K for each research period. Organizations must provide sufficient detail and justification so that the Government can determine the proposed costs to be allocable and reasonable for the proposed research effort. Attach one file that addresses each of the cost elements proposed.

- **3. Research & Related Project/Performance Site Location(s)** Include the names and addresses for each location where research will be performed for the proposal.
- 4. Research & Related Senior/Key Person Profile: Include the requested information for each senior/key person proposed on the project and attach 1) a current biographical sketch (Attachment 1, located at <a href="www.grants.gov">www.grants.gov</a>) and 2) current & pending support on with this person is working or proposed. The list of Current/Pending Support should be attached in MS Word format and should include the title, time commitments, supporting agency and level of funding for all existing and pending research projects involving the PI and key personnel. Provide justification for USAMRMC support and interest where the projects overlap or parallel. In order to enable a proper determination of the offeror's past performance, either for use in a technical

evaluation or for determination of the necessary level of preaward survey, it is requested that synopsis of awards be prepared on similar or related effort for the past three years, including:

- a. Specifics on each award, including types and dates of performance,
- b. The name and address of the Procuring Contracting/Grants Officer; and,
- c. The negotiated price, and the final cost to the Government, with reasons for the variance.
- **5. Research & Related Other Project Information**: This form is self-explanatory. The following information must be included as attachments to this form:
- **Blocks 1 5:** This section is self-explanatory in addressing the use of human subjects, the use of animals, proprietary information and environmental impact of the research.
- Block 6. Project Summary/Abstract (Attachment 2, located at <a href="www.grants.gov">www.grants.gov</a>): The abstract is vitally important to both the peer and programmatic review process. The programmatic review includes an evaluation of the abstract as part of the peer review summary statement; therefore, it is paramount that the investigator submits an abstract that fully describes the proposed work. The abstract must contain the title of the proposal and the name of the PI. Do not include figures or tables in the abstract. Spell out all Greek or other non-English letters. Abstracts of all funded proposals may be posted; therefore, proprietary or confidential information should not be included in the abstract.

The structured technical abstract should provide a clear and concise overview of the proposed work, including the background, objective, or hypothesis and its supporting rationale, significance of the proposed work to the program's goals, specific aims of the study and the study design.

An outline is provided below for preparing the structured technical abstract.

- **a. Background:** Provide a brief statement of the ideas and reasoning behind the proposed work.
- **b. Objective/Hypothesis:** State the objective/hypothesis to be tested. Provide evidence or rationale that supports the objective/hypothesis.
  - **c. Specific Aims:** State concisely the specific aims of the study.
  - **d. Study Design:** Briefly describe the study design.
- **e. Relevance:** Provide a brief statement explaining the potential relevance of the proposed work to the specific topic area being addressed and its impact on health outcomes.

# A sample technical abstract can be found at

www.usamraa.army.mil/pages/pdf/2001\_BAA\_sample\_technical\_abstract.pdf.

**Block 7 – Project Narrative** (limit 21 pages) – The Project Narrative includes the statement of work and the body of the proposal – in that order. There is no form for this information. The attachments should be in MS Word, in accordance with the formatting guidelines specified for full proposal preparation.

The Statement of Work (SOW) is the section of a research award that outlines and establishes the PI and an organization's performance expectations for which USAMRMC may provide funding. Unlike the general objectives which are agreed to in a grant or cooperative agreement, the contract SOW sets rather specific goals and conditions for each year of the contracted project. The PI and contractor are expected to meet the provisions and milestones of the SOW. (The SOW may be incorporated into the award document and, as such, is subject to release under FOIA.)

A series of relatively short statements should be included which comprise the approach to each of the major goals or objectives of the proposed research. The statements should outline the specific tasks, systems and materials that are reasonable estimates for testing the proposed hypotheses of the study. An outline should be included which shows the work statements to be accomplished in each year of the award. The SOW for a three-year research effort should **not exceed one page** of single-spaced typing.

- **BODY OF PROPOSAL** A detailed description of the research to be undertaken should be submitted. This will include background, hypothesis, objectives, approach, methods, and their relationship to the state of knowledge in the field and to comparable work in progress elsewhere. This information **should not exceed 20 pages**. Evaluation of the proposed research will be influenced by the adequacy of this information. Literature references and curriculum vitae will be shown in separate addenda entries. The following general outline should be followed:
- **1. Background**. Provide a brief statement of ideas and reasoning behind the proposed study. Describe previous experience most pertinent to this proposal. Cite relevant literature references;
  - **2. Hypothesis**. State the hypothesis to be tested and the expected results;
- **3. Technical Objectives.** State concisely the question to be answered by each research objective;
- **4. Project Milestones**: Identify time-lines for critical events that must be accomplished in order for the project to be successful in terms of cost, schedule and performance.
- **5. Military Significance.** State precisely the estimates as to the immediate and/or long-range usefulness of this study to the Armed Forces, as distinguished from general advancement of knowledge in medicine.
- **6. Public Purpose**. If appropriate, provide a concise, detailed description of how this research project will benefit the general public.
- **7. Methods.** Give details about the experimental design and methodology. If the methodology is new or unusual, describe in sufficient detail for evaluation. For synthetic chemistry proposals include a clear statement of the rationale for the proposed syntheses. Outline and document the routes to the syntheses; and,
- **Block 8 Bibliography & References Cited**. List the references in the order they appear in the proposal narrative. Use a reference format, which gives the title of the citation. Do not send or attach copies of articles in print. There is no form for this information. The attachments should be in MS Word, in accordance with the formatting guidelines specified for full proposal preparation.
- **Block 9 Facilities & Other Resources.** Describe the facilities available for performance of the proposed request and any additional facilities or equipment proposed for acquisition at no cost to USAMRMC. Indicate if Government-owned facility or equipment is proposed for use. Reference should be made to the original or present contract under which the facilities or equipment items are now accountable. There is no form for this information. The attachments should be in MS Word, in accordance with the formatting guidelines outlined for full proposal preparation.
- **Block 10 Equipment:** Include a description of existing equipment to be used for the proposed research project. There is no form for this information. The attachments should be in MS Word, in accordance with the formatting guidelines outlined for full proposal preparation.

**Block 11 – Other Attachments.** Include other items appropriate to the proposal.

**Acronyms and Symbol Definition**. Provide a glossary of acronyms and symbols, which might not be familiar to reviewers who are not current in the proposal, and research area.

Collaboration and Joint Sponsorship. Provide letter(s) supporting stated collaborative efforts, which are provided at no cost, and are necessary for the project's success. Describe present or prospective joint sponsorship of any portion of the program outlined in the proposal. In the absence of agreements among sponsors for joint support, the proposal should be structured so that the research can be carried out without the resources of any other sponsor. If, however, it is desirable to request partial support from another agency, the proposed plan should be stated and the reasons documented. If the plan cannot be formulated at the time the proposal is submitted, information should be sent later as an addendum to the proposal. Prior approval from both agencies must be secured for research to be undertaken under joint sponsorship.

Certificate of Environmental Compliance. Information regarding environmental compliance must be provided with the full proposal (Attachment 3, located at <a href="www.grants.gov">www.grants.gov</a>).

Research Involving Human Subjects and/or Anatomical Substances. Research Awards funded by the USAMRMC require a second tier review for the use of human subjects, the use of human data, and the use of human anatomical substances prior to implementation. Therefore, the PI must address all pertinent issues relating to the use of human subjects in the proposed research. Include the required approvals, forms and information as specified on the Human Research Protection Office (HRPO) website: <a href="https://mrmc.detrick.army.mil/rodorphrpo.asp">https://mrmc.detrick.army.mil/rodorphrpo.asp</a> Research Involving Human Subjects and/or anatomical substances. Full proposals may be submitted without protocols for human use. However, protocols and required institution approvals must be submitted not later than 60 days after award to ensure continuation of payments. The contracting office may grant exceptions in situations where human use is not expected to occur until after the first year of the research project. In such cases, a time frame for submission of the appropriate protocols should be established during discussion/negotiations.

**Research Involving Animals**. Research Awards funded by the USAMRMC require a second tier review for the use of animals prior to implementation. Therefore, the PI must address all pertinent issues relating to the use of animals in the proposed research. Include the required assurances, approvals, forms and description in the proposal addenda entitled "Research Involving Animals," as specified on the Animal Care and Use Review Office (ACURO) website https://mrmc.detrick.army.mil/rodorpaurd.asp. Research conducted under **USAMRMC** sponsorship that generates preclinical safety data intended to support a research or marketing permit for products regulated by the Food and Drug Administration must be in conformance with the Good Laboratory Practices. Full proposals may be submitted without protocols for animal use; however, protocols and required institution approvals must be submitted not later than 60 days after award to ensure continuation of payments. The contracting office may grant exceptions in situations where animal use is not expected to occur until after the first year of the research project. In such cases, a time frame for submission of the appropriate protocols should be established during discussion/negotiations.

**Facility Safety Plan**. The facility safety plan is outlined in **Attachment 4** (located at www.grants.gov) and must be completed and included in the full proposal.

**Representations & Certifications**. The form for contracts, located at <a href="http://orca.bpn.gov">http://orca.bpn.gov</a>. ORCA is an e-Government initiative that was designed by the Integrated Acquisition Environment (IAE) to replace the paper based Representations and Certifications process. The

form for Representations for Assistance Agreements (Grants & Cooperative Agreements) is identified as **Attachment 5**, located at <a href="https://www.grants.gov">www.grants.gov</a>.

Certifications and Assurances for Assistance Agreements: The required Assurances are outlined in Attachment 6, located at <a href="www.grants.gov">www.grants.gov</a>. By signing and submitting a proposal or accepting an award, the recipient is concurring with the specified assurances and certifications, in compliance with the Department of Defense Grants and Agreements, Part 22 and Appendices A and B.

Multimedia Objects, Photographs, Illustrations, Graphs, etc. Proposals may include color, high resolution, or multimedia objects (e.g., MPEG, WAV, or AVI files) embedded in the PDF files; however, these objects must not exceed 15 seconds in length and a size of 10 megabytes (MB). Since some reviewers work from black and white printed copies, applicants may wish to include text in the proposal directing the reviewer to the electronic file for parts of the proposal that may be difficult to interpret when printed in black and white. Photographs and illustrations, graphs etc. must be submitted in Microsoft Office or JPEG format only (no bitmaps or TIFF).

**Other**. Include in this section, any other documentation not specified elsewhere, that supports the research proposed and could influence the evaluation and selection process.

**6. R&R Subaward Budget Attachment(s) Form.** On this form, attach the subaward budget file for the application. Complete the subawardee budget(s) in accordance with the instructions. Please note that the files to be attached must be a Pure Edge Document.

The chart on the following page details the forms that should be submitted and their accompanying attachments:

Form	Attachment	Action
SF-424 (R&R) Application for Federal Assistance Form		Enter the appropriate information in data fields
Research & Related Budget Form	Budget Justification for entire performance period	Attach to Section K in budget period one
Research & Related Project/Performance Site Location(s) Form		Enter the appropriate information in data fields
	Attachment 1 PI Biographical Sketch	Attach to Biographical Sketch field
	PI Current/Pending Support In MS Word format	Attach to Current & Pending Support field
Research & Related Senior/Key Person Profile Form	Attachment 1 Key Personnel Biographical Sketches	Attach to Biographical Sketch field for each senior/key person
	Key Personnel Current/Pending Support	Attach to Current & Pending Support field for each senior/key person
	Attachment 2 Proposal Abstract	Attach to Block 6 Project Summary/Abstract
	Project Narrative and Body of Proposal in MS Word format	Attach to Block 7 Project Narrative
	Attachment 3 Certificate of Environmental Compliance	Attach to Block 11 Other Attachments
Research & Related Budget Other Project Information	Attachment 4 All applicable Facility Safety Plan documents	Attach to Block 11 Other Attachments
	Attachment 5 Representations for Assistance Agreements	Attach to Block 11 Other Attachments
	Attachment 6 Certifications and Assurances for Assistance Agreements	Attach to Block 11 Other Attachments
R&R Subaward Budget Attachment(s) Form (if applicable)	Individual subaward budgets	Attach a separate budget with justification for each subaward

# C. REGULATIONS AND FORMS

- 1. Copies of the Federal Acquisition Regulation (FAR) and Defense FAR Supplement referenced in this BAA may be purchased from the Superintendent of Documents, Government Printing Office, Washington, DC 20402-9325 or located at website <a href="http://farsite.hill.af.mil">http://farsite.hill.af.mil</a>.
  - 2. Office of Management and Budget Circulars referenced in this BAA may be obtained from:

EOP Publication Office

New Executive Office Building
725 17th Street, NW, Room 2200

Washington DC 20503

Telephone: 202-395-7332 Website <u>www.whitehouse.gov/omb/index.html</u>

- 3. The contracting/grants office may contact offerors whose proposals are selected for funding for specific certifications and statements required by Federal statutes and regulations. Failure to include all required information and completed forms with submission of the full proposal could delay the award process.
  - 4. Code of Federal Regulations can be found at <a href="www.gpoaccess.gov/cfr">www.gpoaccess.gov/cfr</a>.